

Executive

15 March 2018

Report of the Corporate Director of Health, Housing & Adult Social Care
Portfolio of the Executive Member for Cllr. C Runciman

Domestic Abuse - approval for funding contribution

Summary

1. To meet the Council's Financial Regulations an Executive decision is required as a Key Decision to approve a total of up to £12,300 per month, to be paid in arrears to Police & Crime Commissioner as lead commissioner for the delivery of Domestic Abuse services. The proposal has no direct financial implication for the Council. The contracts awarded will be commissioned for up to 5 years making a maximum total financial implication of £738,000 over the lifetime of the contracts.
2. The current service provision commissioned is as follows:

Service	Provider	Gender	Victim/ Perpetrator	Quantity of provision	Annual Contract Value	Expiry date
Domestic Violence Refuge	IDAS	Women Only	Victim	10	£114,993	31/5/2020
Urban Outreach Service	IDAS	Women & Men	Victim	70	£108,446	30/09/2018
Making Safe	Foundation	Men	Perpetrator	8	£39,143	30/09/2018
Total				88	£262,582	

3. The decision does not include the Women's Refuge which was commissioned separately.
4. That approval of tender awards through the Police & Crime Commissioner will be made at a Director level.

Recommendations

5. The Executive is asked to:
 - 1) Approve funding contribution up to £12,300 per month to be paid in arrears to the Police & Crime Commissioner representing a contribution for Domestic Abuse services across York & North Yorkshire.

Reason: to enable the services to go out to tender as planned.

- 2) Delegate decision making for the award of contracts to Corporate Director of Health, Housing & Adult Social Care

Background

6. Definition - The National Police Chief Council's (NPCC) definition of domestic abuse is 'any incident or pattern of incidents of controlling, coercive or threatening behaviour, violence or abuse between those aged 16 or over, who are or have been intimate partners or family members regardless of gender or sexuality'. Family members are defined as: mother, father, son, daughter, brother, sister and grandparents, whether directly related, in-laws or step-family.
7. The Domestic Violence Services commissioned were initially part of the Council's Supporting People Services but have been part of Adult Social Care "base" budget provision since April 2012. Services provided are non-statutory and on the whole not provided to customers who are eligible for social care services. The provision however is seen as a vital aspect of the Council's preventative approach.
8. It was agreed through Council executive on 28th April 2016 that an approach was needed where efficiencies could be achieved by a consolidation of existing Services taking a transformational view of the

Service model. The executive, have agreed that the Domestic Violence Services would be excluded from the other community wellbeing tender proposals and that a separate decision was required for this client group.

9. A Domestic Abuse Joint Commissioning Group was set up to model and administer the commissioning approach which (Police & Crime Commissioner, North Yorkshire County Council & City of York Council) will be commissioned based on lots. The funding contribution allocated from City of York Council includes £108,446pa for the community victims support provision and £39,143pa for domestic abuse perpetrator provision.
10. It has been agreed through the Children's and Adults Safeguarding Boards to transfer the decision making process and funding arrangements to the Joint Coordinating Group in respect to the funding contribution from City of York Council for delivery against the York & North Yorkshire Domestic Violence strategy.
11. The lead commissioner is the Police & Crime Commissioner with the City of York Council having representation on each tender panel as well as representation through the Domestic Abuse Joint Commissioning Group in respect to specifying the service model prior to tender.
12. A full needs analysis has been carried out with the report due to be released shortly by the Police & Crime Commissioner.
13. The services will be commissioned against the following lots:
 - Lot 1: Victims Community-based Services (£108,446pa contribution)
 - Lot 2: Adult Perpetrator Services (£39,143pa contribution)
 - Lot 3: Young Perpetrator Services
 - Lot 4: Children & Young Victims Services
 - Lot 5: Independent Sexual Violence Advisors
 - Lot 6: Target Hardening

Consultation

14. Consultation of stakeholders took place through membership of the Domestic Abuse Joint Co-ordinating Group. A pre-procurement event will take place in February prior to tender release currently scheduled for end of March 18. New services will start on 1st November 2018 to align with

the expiry date of existing contracts (Victims support – IDAS, perpetrator support – Foundation).

Options

Option 1 - to approve funding proposal as specified in section 5

Analysis

15. This will allow the City of York Council to re-commission Domestic Abuse services using the approach agreed through the Vulnerable People Strategic Group; Domestic Abuse Joint Coordination Group, Children's Safeguarding Board and Adult Safeguarding Board
16. This will allow the Council to deliver services inline with Financial Regulations.
17. This will allow services to be commissioned in line with the York & North Yorkshire Domestic Abuse Strategy and York & North Yorkshire Joint Commissioning Strategy which outlines:

Outcomes to be Delivered by the Domestic Abuse Joint Commissioning Strategy

Sign-up to the strategy represents partners' commitments to the principles underpinning the Domestic Abuse Joint Commissioning Strategy and to supporting the delivery of the following five outcomes:

- 1. To improve the safety of victims and children who witness and experience domestic abuse.*
- 2. To enable the development of services based on evidenced need improving the quality of monitoring, recording of outcomes and impact to ensure the success of services.*
- 3. To deliver equitable, coordinated and consistent services across the county working towards alignment of services across York and North Yorkshire.*
- 4. To provide a funding framework for current and future domestic abuse services by coordinating commissioning.*

5. To evidence our long-term commitment to reducing the impact of domestic abuse and to deliver the City of York and North Yorkshire Domestic Abuse Strategy.

Option 2- not to approve the allocation on funding specified in section 5

Analysis

18. If this option were to be agreed, it would prevent the Council from entering into its agreed partnership approach with the Police & Crime Commissioner and North Yorkshire County Council to Commission Domestic Abuse services from October 2018 onwards.

Council Plan

19. The paper is submitted to approve continued funding to enable Domestic Abuse services to be continued to be delivered. This delivers against:
- A focus on frontline services

A city where:

- *All York's residents live and thrive in a city which allows them to contribute fully to their communities and neighbourhoods*
- *Delivering frontline services for residents is the priority*
- *All children and adults are listened to, and their opinions considered*
- *Support services are available to those who need them*
- *Every child has the opportunity to get the best possible start in life*
- *Residents are encouraged and supported to live healthily*
- *Residents are protected from harm, with a low risk of crime*

Implications

- **Financial**
There are no financial implications if option 1 is approved. The funding commitment is cost neutral and in the Base Budget.
- **Human Resources (HR)**
There are no HR implications

- **One Planet Council / Equalities**
There are no environmental implications
There are no equalities implications is option 1 is approved
- **Legal**
There are no legal implications is option 1 is approved
- **Crime and Disorder**
There are no crime and disorder implications is option 1 is approved
- **Information Technology (IT)**
There are no IT implications is option 1 is approved
- **Property**
There are no property implications
- **Other**
There are no other known implications if option 1 is approved

Risk Management

- 20 Any risks will be kept under review and resolved accordingly. The Domestic Abuse Joint Coordinating group is responsible for identifying any risks in respect to services available for domestic abuse. The Children's and Adults Safeguarding Boards are also well placed to identify any risks that may occur and support any mitigations that may need to be implemented.
- 21 Due to the level of complexity in specifying the re-commissioning of provision across three partners there is a risk in the identified and agreed timetable not being delivered on schedule. However Commissioners are represented across all partners and are able to activate and procedures required to meet financial regulations and extend any existing arrangements to prevent any gaps in service delivery, if required.

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Chief Officer's name: Marin Farran
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Report **Date** 14 February 18
Approved

Wards Affected: List wards or tick box to indicate all

All

Abbreviations used:

IDAS Independent Domestic Abuse Service